

PART II Summary Report: Exposing Verizon NY's Financial Shell Game & the NYPSC's Role

RE: Case 14-C-0370

- In the Matter of a Study on the State of Telecom in NY State.
- Connect New York Coalition Petition

This Summary Report is designed to give a quick sketch of some of the issues with the State report and exposing the current financial shell game. (See the Reports for details.)

- 1) The State report manipulated the costs of services to customers.
- 2) Customers were overcharged based on “massive deployment of fiber optics” and manipulated losses.
- 3) \$200 Million or \$8.5 billion? Verizon manipulated the utility construction budgets.
- 4) Where did all the money go? It cross-subsidized wireless and FiOS, a cable service.
- 5) The FCC's “Big Freeze” created cross-subsidies.
- 6) Outrageous expense dumping of ‘Corporate Operations’ in Local Service.
- 7) The State and Verizon manipulated the accounting of access lines.
- 8) Verizon New York FiOS deployment only passed 45%-62%.

Backdrop

This week, the NY State Public Service Commission (NYPSC) is holding a technical conference with the purpose of discussing their 2015 report “[Staff Assessment of Telecommunications Services](#)”, and to address the mostly ignored Connect NY Coalition [Petition](#), which was filed in July 2014 and called for a series of investigations.

[Click](#) to see New Networks Institute's new reports from “Fixing Telecom” and our previous reports, which were used in the Connect NY Coalition report.

1) The State Report Manipulated the Costs of Services to Customers

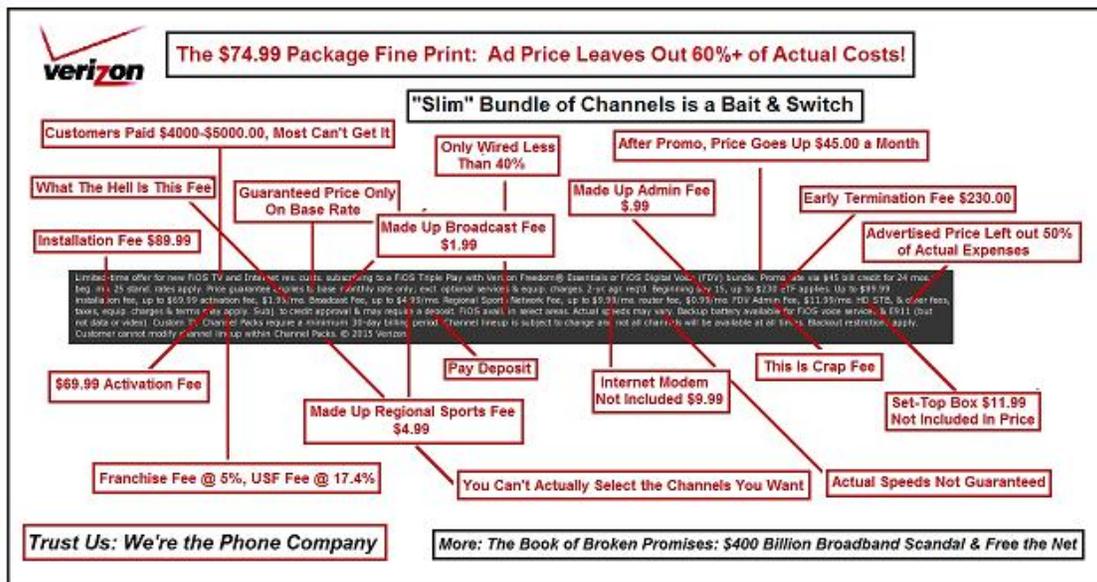
This chart is from the State Telecom Assessment report and details the pricing of the Double and Triple Play by Verizon and Time Warner Cable. The State doesn't use actual phone or communications bills. Instead, they only used the promotional pricing of Verizon and Time Warner Cable, without the made up fees, etc.

FINDING: The State's pricing information is off by 30%-120%.

New Networks Institute

No one can ever get the advertised price, ever, as even the promotional price is missing 30%-50% of all charges a customer must pay. Moreover, there is no direct competition to primary services so every part of the bill has had increases — almost continuously.

Verizon is no better and has the same deceptive advertising, marketing and billing practices.



Quoting just the promotional price vs doing actual communication bill surveys shows a serious lack of how to analyze basic data, but also it covers over the actual costs to customers to make it look like things are 'cheaper' and that there is competition — when it doesn't exist.

2) Customers were Overcharged based on "Massive Deployment of Fiber Optics" and Manipulated "Losses",

In New York State, local phone customers have had at least three major, separate rate increases starting in 2006 for 'massive deployment of fiber optics' and 'losses', i.e., 100% of local phone customers paid for 'greenfield' upgrades of the state utility but only 50%-60%, or so, ever got upgraded – or will get upgraded.

Verizon NY rate increase, June 2009: Statement by NY Public Service Commission.²

² NYPS&C Press Release: CASE 09-C-0327–Minor Rate Filing of Verizon New York Inc. to Increase the Monthly Charges for Residence Local Exchange Access Lines (1MR and 1FR) by \$1.95 per month, State of New York, 6/19/09
[https://www3.dps.ny.gov/pscweb/WebFileRoom.nsf/Web/B849A020314983A3852575D900530827/\\$File/pr09054.pdf](https://www3.dps.ny.gov/pscweb/WebFileRoom.nsf/Web/B849A020314983A3852575D900530827/$File/pr09054.pdf)

“We are always concerned about the impacts on ratepayers of any rate increase, especially in times of economic stress,” said Commission Chairman Garry Brown. “Nevertheless, there are certain increases in Verizon’s costs that have to be recognized. This is especially important given the magnitude of the company’s capital investment program, including its massive deployment of fiber optics in New York. We encourage Verizon to make appropriate investments in New York, and these minor rate increases will allow those investments to continue.”

And the statement continues and claims that there were major losses that needed to be addressed:

“The rate increases will generate much needed additional short-term revenues as the company faces the dual financial pressures created by competitive access line losses and the significant capital it is committing to its New York network....For 2008, Verizon reported an overall intrastate return of negative 6.7 percent and a return on common equity of negative 48.66 percent.”

Unfortunately, as we show, the construction budgets were diverted to other lines of business, which also helped to create massive losses. And the ‘access line’ accounting leaves out the majority of actual, copper-based lines in service.

3) Manipulation of the Utility Construction Budgets — “\$200 Million” or \$8.5 Billion?

Verizon claims to have spent \$200 million for copper maintenance, but Verizon New York’s Local Service was charged \$8.5 billion in network expenses, from 2009-2014.

Verizon’s own filing at the FCC claimed that:³

“Verizon since 2008 has spent more than \$200 million on its copper network.”

And, \$200 million is for all of the Verizon states. Later, this statement was picked up by the Communications Workers of America, (CWA) and the cities who aren’t being properly upgraded and they challenged Verizon.

Members of the New York State Assembly and Senate wrote:⁴

³ <http://apps.fcc.gov/ecfs/document/view?id=60001324779>

⁴ <http://documents.dps.ny.gov/public/Common/ViewDoc.aspx?DocRefId={4D9BCE15-D2BE-4ABF-B878-231325D26CF7}>

“We ask that you address a particular matter that has come to our attention this month. In an ex parte letter filed by Verizon for the Federal Communications Commission's (FCC) recent proceeding regarding the retirement of copper facilities, Verizon attempts to rebut labor and consumer group evidence that Verizon is de facto abandoning its traditional landline copper telephone network through lack of proper maintenance and repair. In its defense, Verizon wrote: ‘[S]ince 2008, Verizon has spent more than \$200 million on its copper network.’ This shockingly small level of investment in the copper network confirms what we hear regularly from businesses and consumers: Verizon's traditional landline service is unreliable, repairs are never permanent, deteriorated cable is not replaced, and new installations are delayed...Verizon’s statement to the FCC amounts to an admission, on the record in a formal regulatory proceeding, that it has spent virtually nothing over the past seven years on its traditional copper network...Verizon has been systematically misleading the Commission about its commitment to ensuring high quality service to customers who remain on the traditional landline network.”⁵

Verizon’s mea culpa, as stated in their letter to the FCC on September 18th, 2015, claims that this was an incomplete picture of all expenses for the copper wire maintenance, etc.⁶

But this is only a small part of a massive financial shell game and one has only to compare this statement with actual data. This next exhibit, taken from Verizon New York annual reports, shows that Verizon NY’s Local Service paid \$8.4 billion in “Plant” and “Non-Specific Plant” expenses from 2009-2014.

Verizon New York, Local Service “Plant Expenses”, 2009-2014

	Local Service
2009	\$ 1,742,225,114
2010	\$ 2,146,564,484
2011	\$ 1,509,735,152
2012	\$ 1,502,196,441
2013	\$ 1,382,194,463
2014	\$ 1,526,422,738
Total "Plant"	\$ 8,427,143,928

Sources: Verizon NY, New Networks Institute

⁵ Ibid.

⁶ Ibid.

If Verizon New York is adding over a \$1.4-\$2.1 billion in network costs annually to the Local Service category, where is all of this money going? Verizon stopped upgrading the networks around 2010-2012, and it slowed down maintaining the state copper-based utility networks over the last decade.

And even if Verizon spent \$200 million in just New York, and in just one year, it would still be a fraction of the network costs that have been allocated against the copper-based local phone service revenues.

4) Where Did All The Money Go? Cross-Subsidized Wireless and FiOS, a Cable Service.

In 2011, the NY State Attorney General's Office detailed that 75% of the capital expenditures in New York State went to fund the building of the fiber optic wires to cell sites and to FiOS, not to the maintain the state's copper networks.

“Verizon New York's claim of making over a ‘billion dollars’ in 2011 capital investments to its landline network is misleading. In fact, roughly three-quarters of the money was invested in providing transport facilities to serve wireless cell sites and its FiOS. Wireless carriers, including Verizon's affiliate Verizon offering wireless, directly compete with landline telephone service and the company's FiOS is primarily a video and Internet broadband offering....Therefore, only a fraction of the company's capital program is dedicated to supporting and upgrading its landline telephone service.”⁷

In short, the money to maintain and upgrade the networks as part of the state utility was diverted to fund other lines of business, even though customers were charged for “massive deployment of fiber optics” and ‘losses’.

5) The “Big Freeze” Created Cross-Subsidies

In 2001, the FCC created a set of accounting rules that ‘froze’ the expenses charged to each line of business to be based on the year 2000, and thus made all proceeding years be based on the percentages from the year 2000.

The FCC's Big Freeze, then, has distorted all accounting and financials for the last 15 years and no government agency, not the FCC or the State, can calculate the actual charges to end users or competitors and can't, then, calculate whether the prices are ‘fair and reasonable’.

⁷ <http://documents.dps.ny.gov/public/Common/ViewDoc.aspx?DocRefId={E46EDB40-99B2-4664-8BE4-A9646D09BBBF}>

And since this is a federal issue, this problem is not specific to Verizon New York but is being played out in every state and every phone company throughout America.

6) Outrageous Expense Dumping of ‘Corporate Operations’ in Local Service

Thus, every year the same shape model has been applied to the expenses. And it is shocking to see when every year is lined up. This next exhibit is of the FCC’s Big Freeze impact of applying ‘Corporate Operations’ expenses in Verizon New York to Local Service.⁸

Verizon NY Local Service Revenues and Corporate Expense, 2003-2014

	Corporate Expenses	Revenues
2003	65.00%	65.3%
2009	60.70%	49.0%
2010	60.80%	44.1%
2011	60.80%	39.4%
2012	60.70%	34.9%
2014	60.40%	27.6%

Sources: Verizon NY, New Networks Institute

While ‘Local Service’ revenues declined, the expenses remained virtually identical year after year.

In fact, the revenue losses of the local networks can be attributed to the other lines of business not paying common costs, which created the impression the local networks were ‘unprofitable’, which led to massive rate increases, which helped to ‘migrate’ the customers to wireless through the ‘harvesting’ of local, utility phone customers.

7) The State & Verizon Manipulated the Accounting of Access Lines

This is what the State is reporting about access lines.

⁸ We use 2003 because it is the only ‘early’ annual report we could find on the NYPSC site.

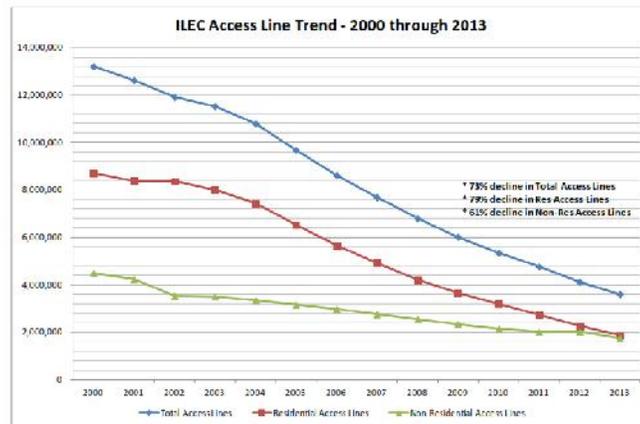


Figure 4: Incumbent Telephone Company Access Line Trends, 2000-2013

Woe is Verizon, losing all those lines. According to NY State:

“Once monopoly providers of landline telecommunications services providing retail voice and data services to about 13 million subscribers in 2000, the incumbent local exchange carrier industry has lost over 73% of its access lines, with an overall industry negative rate of return.”

What a shame it is all just made up. We do not argue that as the price of service continued to rise, customers dropped the lines that were used for voice phone calling.

But something is amiss. This is the last FCC published information, supplied by Verizon New York, about the Total Access Lines, in 2007. It shows that there were 47 million total lines in 2007. (And unfortunately, the State’s chart above is for all incumbent access lines, not just New York State.)

Verizon New York Access Lines, 2006-2007

	2007	2006
Switched Access Lines in Service:		
Main Access Lines	4,658,451	5,116,406
PBX & Centrex Trunks	460,379	463,709
Centrex Extensions	999,354	963,213
Other Switched Access Lines	1,064,404	1,417,158
Total Switched Access Lines	7,182,588	7,960,486
Central Office Switches Excluding Remote Switches	301	301
Remote Switches	300	299
Central Office Switches	601	600
Basic Rate ISDN Control Channels	62,486	67,019
Primary Rate ISDN Control Channels	14,952	14,442
Access Lines in Service by Customer:		
Business Switched Access Lines:		
Single Line	145,466	151,497
Multiline/Other Than Payphone	2,677,605	2,799,836
Payphone Lines	88,614	99,305
Residential Switched Access Lines:		
Lifeline	263,473	276,013
Non-Lifeline/Primary	3,584,790	4,137,632
Non-Lifeline - Non-Primary	422,640	496,203
Total Switched Access Lines	7,182,588	7,960,486
Special Access Lines (Non-Switched):		
Analog (4kHz or Equiv)	25,765	27,279
Digital (64kbps or Equiv)	39,615,573	35,005,428
Total Access Lines (Switched and Special)	46,823,926	42,993,195
Local Private Lines	595,918	593,305

(FCC Statistics of Common Carriers, for the Year Ending December, 31, 2007)

New Networks Institute

Starting with the 2007 ARMIS data, and combining different available data, including Verizon New York annual reports for 2009-2014, we found:

- In 2014, there are approximately 65 million ‘special access’ lines and ‘equivalents’ in NY State. (See report for details.)
- According to Verizon, there were only 2.7 million POTS access lines; about 4% of total lines in 2014.
- Special Access line accounting is not included in the access line accounting supplied by Verizon, or any telephone company.

Moreover, the FCC’ recent data showed that mostly copper-based special access services represented 60% of this \$40 billion market in revenue — i.e., in America, in 2013, there was \$24 billion in revenues for copper-based TDM, telecommunications-based, special access services.

But the kicker: There is no documentation on the number of actual copper-based lines in service — 0 lines — how can that be?

And in Verizon New York’s financial accounting we find that special access has grown over 38% in revenues from 2009-2014, and had reached \$1.8 billion in revenue in 2014, while Local Service was only \$1.4 billion. But again, 0 copper or even fiber optic special access lines are accounted for.

All of this is exasperated by this ‘deceptive’ framework.

If the State or FCC is ‘deregulating’ a line, it is NOT only for a voice call, but all other services are impacted — fax, competitive DSL, alarm circuits, etc. — as they rely on wires that are part of the state utility.

The CDC numbers are useless.

The Center for Disease Control (CDC) data is often quoted but it does not represent ‘wireless-only households’ as it doesn’t count the wires; it counts voice calling only. The alarm circuits (26% of households), the wires used for cable service, the wires for the home office aren’t counted; neither are the small business ATM machines, credit card readers and a host of wires that go to the WiFi hot spots. They are the same copper wires and the FCC and State have neglected any accounting.

In fact, the AT&T-paid-for survey report that is quoted by the State Commission shows that 84% of households in New York State have a wired broadband connection at home and 26% of homes have an alarm circuit.⁹

⁹ See, Siena College, Cell Phones Used by 90 Percent of New Yorkers (issued March 4, 2015), <https://www.siena.edu/news-events/article/cell-phones-used-by-90-percent-of-new-yorkers>.

New Networks Institute

The State has no clue about the actual number of copper wires in service today and it is making public policy decisions that are NOT data-driven. Period.

8) Verizon New York FiOS Deployment Only Passed 45%-62%.

How many fiber optic lines were installed? Only 45% to 62% of “Housing Units and Businesses” have been ‘passed’—that’s it.

Verizon New York FiOS Deployment in New York State and NYC, 2015

	NY State	Verizon	NY City
Household	7,234,743	6,438,921	3,070,298
Housing Units	8,126,026	7,232,163	3,371,062
Firms	1,956,733	1,741,492	944,129
Homes & Business	9,191,476	8,180,414	4,014,427
Housing Units & Biz	10,082,759	8,973,656	4,315,191
FiOS Homes and Businesses		4,000,000	
		NY State	% coverage
Homes		6,438,921	62%
Housing Units		7,232,163	55%
Homes & Business		8,180,414	49%
Housing Units & Biz		8,973,656	45%
		NY City	% coverage
FiOS Homes and Businesses		2,000,000	
Homes		3,070,298	65%
Housing Units		3,371,062	59%
Homes & Business		4,014,427	50%
Housing Units & Biz		4,315,191	46%

Sources: Verizon, FCC, Census, New Networks Institute

[Verizon’s own press release](#) claimed that it had “over 4 million homes and businesses” in New York State, at the end of 2014, which includes New York City.¹⁰

“Fiber-optic networks strengthen communities, and last year Verizon continued deployment of its 100 percent fiber-optic network, with its FiOS TV and FiOS Internet services. At year’s end, FiOS services were available to more than 4 million New York and Connecticut homes and businesses.

¹⁰ <http://www.manhattancc.org/wcnews/NewsArticleDisplay.aspx?articleid=1271>

New Networks Institute

Verizon has placed more than 161 million feet of fiber optic cables in the two states.”

Note: We used Census data about the “housing units”, “households”, and “businesses” in New York State and New York City, as these terms vary the outcomes. And we use the FCC data pertaining to market size of Verizon in New York State.

NOTE: The quote from Verizon is for ‘homes and businesses’, while the New York City franchise appears to use “households” in some places, but in other places uses “residential dwelling units”. They are not the same. There are 300,000 more ‘housing units’ than ‘households’ according to the US Census, (and almost 800,000 more in New York State total).

Simple Math Kicks in.

Using Only “Homes”:

- a) If Verizon has 4 million homes and businesses
- b) There are 6.4 million households covered by Verizon in New York State, and if
- c) $\frac{1}{2}$ of the deployments are upstate and the other half are in New York City,
- d) Then, Verizon can only have 2 million covered in New York City.
- e) Census tells us that New York City has 3 million homes.
- f) 65% coverage—at best.

Using the Other Terms

- g) The Verizon New York quote states that there are 4 million “homes and businesses”, then availability in New York City is only 50%.
- h) And if we use “housing units” and “housing units and businesses”, the number drops further.